

आयुक्त का कार्यालय

Office of the Commissioner केंद्रीय जीएसटी, अपील अहमदाबाद आयुक्तालय Central GST, Appeals Ahmedabad Commissionerate जीएसटी भवन, राजस्व मार्ग, अम्बावाड़ी, अहमदाबाद-380015

GST Bhavan, Ambawadi, Ahmedabad-380015

Phone: 079-26305065 - Fax: 079-26305136

E-Mail: commrappl1-cexamd@nic.in
Website: www.cgstappealahmedabad.gov.in



By SPEED POST

DIN:- 20230364SW0000907293

(क)	फ़ाइल संख्या / File No.	GAPPL/COM/STP/2415/2022-APPEAL 9638-62			
(ख)	अपील आदेश संख्या और दिनांक / Order-In-Appeal No. and Date	AHM-EXCUS-003-APP-145/2022-23 and 14.03.2023			
(ग)	पारित किया गया / Passed By	श्री अखिलेश कुमार, आयुक्त (अपील) Shri Akhilesh Kumar, Commissioner (Appeals)			
(ঘ)	जारी करने की दिनांक / Date of issue	20.03.2023			
(ङ)	Arising out of Order-In-Original No. PLN-AC-STX-22/2022-23 dated 29.04.2022 passed by the Assistant Commissioner, CGST, Division-Palanpur, Gandhinagar Commissionerate				
(च)	अपीलकर्ता का नाम और पता / Name and Address of the Appellant	M/s Renuka Manojkumar Thakkar, 9/9/39, Soniwado, Ambaram, Jadiani, Khadki, Patan - 384265			

कोई व्यक्ति इस अपील-आदेश से असंतोश अनुभव करता है तो वह इस आदेश के प्रति यथास्थिति नीचे बताए गए सक्षम अधिकारी को अपील अथवा पुनरीक्षण आवेदन प्रस्तुत कर सकता है, जैसा कि ऐसे आदेश के विरुद्ध हो सकता है।

Any person aggrieved by this Order-in-Appeal may file an appeal or revision application, as the one may be against such order, to the appropriate authority in the following way.

भारत सरकार का पुनरीक्षण आवेदन:-

Revision application to Government of India:

(1) केन्द्रीय उत्पादन शुल्क अधिनियम, 1994 की धारा अतत नीचे बताए गए मामलों के बारे में पूर्वोक्त धारा को उप-धारा के प्रथम परन्तुक के अंतर्गत पुनरीक्षण आवेदन अधीन सचिव, भारत सरकार, वित्त मंत्रालय, राजस्व विभाग, चौथी मंजिल, जीवन दीप भवन, संसद मार्ग, नई दिल्ली: 110001 को की जानी चाहिए:-

A revision application lies to the Under Secretary, to the Govt. of India, Revision Application Unit Ministry of Finance, Department of Revenue, 4th Floor, Jeevan Deep Building, Parliament Street, New Delhi - 110 001 under Section 35EE of the CEA 1944 in respect of the following case, governed by first proviso to sub-section (1) of Section-35 ibid:

(क) यदि माल की हानि के मामले में जब ऐसी हानिकार खाने से किसी भण्डागार या अन्य कारखाने में या किसी भण्डागार से दूसरे भण्डागार में माल ले जाते हुए मार्ग में, या किसी भण्डागार या भण्डार में चाहे वह किसी कारखाने में या किसी भण्डागार मे हो माल की प्रकिया के दौरान हुई हो।

In case of any loss of goods where the loss occur in transit from a factory to a warehouse or to another factory or from one warehouse to another during the course of processing of the goods in a warehouse or in storage whether in a factory or in a warehouse.

भारत के बाहर किसी राष्ट्र या प्रदेश में निर्यातित माल पर या माल के विनिर्माण में उपयोग शुल्क कच्चे माल पर (ख) उत्पादन शुल्क के रिबेट के मामलें में जो भारत के बाहर किसी राष्ट्र या प्रदेश में निर्यातित है।

In case of rebate of duty of excise on goods exported to any country or territory outside India of on excisable material used in the manufacture of the goods which are exported to any country or territory outside India.

यदि शुल्क का भुगतान किए बिना भारत के बाहर (नेपाल या भूटान को) निर्यात किया गया माल हो। (ग)

In case of goods exported outside India export to Nepal or Bhutan, without payment of duty.

अंतिम उत्पादन की उत्पादन शुल्क के भुगतान के लिए जो डयूटी केडिट मान्य की गई है और ऐसे आदेश जो इस धारा एवं नियम के मुताबिक आयुक्त, अपील के द्वारा पारित वो समय पर या बाद में वित्त अधिनियम (नं 2) 1998 धारा 109 द्वारा नियुक्त किए गए हो।

Credit of any duty allowed to be utilized towards payment of excise duty on final products under the provisions of this Act or the Rules made there under and such order is passed by the Commissioner (Appeals) on or after, the date appointed under Sec. 109 of the Finance (No.2) Act, 1998.

केन्द्रीय उत्पादन शुल्क (अपील) नियमावली, 2001 के नियम 9 के अंतर्गत विनिर्दिष्ट प्रपत्र संख्या इए-8 में दो (2)प्रतियों में, प्रेषित आदेश के प्रति आदेश प्रेषित दिनाँक से तीन मास के भीतरमूल-आदेश एवं अपील आदेश की दो-दो प्रतियों के साथ उचित आवेदन किया जाना चाहिए। उसके साथ खाता इ का मुख्य शीर्ष के अंतर्गत धारा 35-इ में निर्धारित फी के भुगतान के सबूत के साथ टीआर-6 चालान की प्रति भी होनी चाहिए।

The above application shall be made in duplicate in Form No. EA-8 as specified under Rule, 9 of Central Excise (Appeals) Rules, 2001 within 3 months from the date on which the order sought to be appealed against is communicated and shall be accompanied by two copies each of the OIO and Order-In-Appeal. It should also be accompanied by a copy of TR-6 Challan evidencing payment of prescribed fee as prescribed under Section 35-EE of CEA, 1944, under Major Head of Account.

रिविजन आवेदन के साथ जहाँ संलग्न रकम एक लाख रूपये या उससे कम होतो रूपये 200/- फीस भुगतान की जाए और जहाँ संलग्नरकम एक लाख से ज्यादा हो तो 1000/- की फीस भुगतान की जाए।

The revision application shall be accompanied by a fee of Rs.200/- where the amount involved is Rupees One Lac or less and Rs.1,000/- where the amount involved is more than Rupees One Lac.

सीमा शुल्क, केन्द्रीय उत्पादन शुल्क एवं सेवा कर अपीलीय न्यायाधिकरण के प्रति अपील:-Appeal to Custom, Excise, & Service Tax Appellate Tribunal.

- केन्द्रीय उत्पादन शुल्क अधिनियम, 1944 की धारा 35-बी/35-इ के अंतर्गत:-(1) Under Section 35B/ 35E of CEA, 1944 an appeal lies to :-
- उक्तलिखित परिच्छेद में बताए अनुसार के अलावा की अपील, अपीलो के मामले में सीमा शुल्क, केन्द्रीय (2)उत्पादन शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण (सिस्टेट) की पश्चिम क्षेत्रीय पीठिका, अहमदाबाद में 2nd माला, बहुमाली भवन, असरवा, गिरधरनागर, अहमदाबाद-380004।

To the west regional bench of Customs, Excise & Service Tax Appellate Tribunal (CESTAT) at 2ndfloor, Bahumali Bhawan, Asarwa, Girdhar Nagar, Ahmedabad: 380004. In case of appeals other than as mentioned above para.

The appeal to the Appellate Tribunal shall be filed in quadruplicate in form EA-3 as prescribed under Rule 6 of Central Excise(Appeal) Rules, 2001 and shall be accompanied against (one which at least should be accompanied by a fee of Rs.1,000/-, Rs.5,000/- and Rs.10,000/- where amount of duty / penalty / demand / refund is upto 5 Lac, 5 Lac to 50 Lac and above 50 Lac respectively in the form of Frossed bank draft in favour of Asstt. Registar of a branch of any nominate public

sector bank of the place where the bench of any nominate public sector bank of the place where the bench of the Tribunal is situated.

(3) यदि इस आदेश में कई मूल आदेशों का समावेश होता है तो प्रत्येक मूल ओदश के लिए फीस का भुगतान उपर्युक्त ढंग से किया जाना चाहिए इस तथ्य के होते हुए भी कि लिखा पढी कार्य से बचने के लिए यथास्थिति अपीलीय न्यायाधिकरण को एक अपील या केन्द्रीय सरकार को एक आवेदन किया जाता हैं।

In case of the order covers a number of order-in-Original, fee for each O.I.O. should be paid in the aforesaid manner notwithstanding the fact that the one appeal to the Appellant Tribunal or the one application to the Central Govt. As the case may be, is filled to avoid scriptoria work if excising Rs. 1 lacs fee of Rs.100/- for each.

(4) न्यायालय शुल्क अधिनियम 1970 यथा संषोधित की अनुसूची -1 के अंतर्गत निर्धारित किए अनुसार उक्त आवेदन या मूलआदेश यथास्थिति निर्णयन प्राधिकारी के आदेश में से प्रत्येक की एक प्रतिपर रू 6.50 पैसे का न्यायालय शुल्क टिकट लगा होना चाहिए।

One copy of application or O.I.O. as the case may be, and the order of the adjournment authority shall a court fee stamp of Rs.6.50 paise as prescribed under scheduled-I item of the court fee Act, 1975 as amended.

(5) इन ओर संबंधित मामलों को नियंत्रण करने वाले नियमों की ओर भी ध्यान आकर्षित किया जाता है जो सीमा शुल्क, केन्द्रीय उत्पादन शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण (कार्याविधि) नियम, 1982 में निहित है।

Attention in invited to the rules covering these and other related matter contended in the Customs, Excise & Service Tax Appellate Tribunal (Procedure) Rules, 1982.

(6) सीमा शुल्क, केन्द्रीय उत्पादन शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण (सिस्टेट) एके प्रति अपीलो के मामले में कर्तव्यमांग (Demand) एवं दंड (Penalty) का 10% पूर्व जमा करना अनिवार्य है। हालांकि, अधिकतम पूर्व जमा 10 करोड़ रुपए है। (Section 35 F of the Central Excise Act, 1944, Section 83 & Section 86 of the Finance Act, 1994)

केन्द्रीय उत्पाद शुल्क और सेवाकर के अंतर्गत, शामिल होगा कर्तव्य की मांग (Duty Demanded)।

- (1) खंड (Section) 11D के तहत निर्धारित राशि:
- (2) लिया गलत सेनवैट क्रेडिट की राशिय;
- (3) सेनवैट क्रेडिट नियमों के नियम 6 के तहत देय राशि।

यह पूर्व जमा ' लंबित अपील' में पहले पूर्व जमा की तुलना मेंए अपील' दाखिल करने के लिए पूर्व शर्त बना दिया गया है।

For an appeal to be filed before the CESTAT, 10% of the Duty & Penalty confirmed by the Appellate Commissioner would have to be pre-deposited, provided that the pre-deposit amount shall not exceed Rs.10 Crores. It may be noted that the pre-deposit is a mandatory condition for filing appeal before CESTAT. (Section 35 C (2A) and 35 F of the Central Excise Act, 1944, Section 83 & Section 86 of the Finance Act, 1994).

Under Central Excise and Service Tax, "Duty demanded" shall include:

- (i) amount determined under Section 11 D:
- (ii) amount of erroneous Cenvat Credit taken;
- (iii) amount payable under Rule 6 of the Cenvat Credit Rules.

(6)(i) इस आदेश के प्रति अपील प्राधिकरण के समक्ष जहाँ शुल्क अथवा शुल्क या दण्ड विवादित हो तो माँग किए गए शुल्क के 10% भुगतान पर और जहाँ केवल दण्ड विवादित हो तब दण्ड के 10% भुगतान पर की जा सकती है।

In view of above, an appeal against this order shall lie before the Tribunal on payment of 10% of the duty demanded where duty or duty and penalty are in dispute, penalty, where penalty alone is in dispute."

अपीलिय आदेश / ORDER-IN-APPEAL

The present appeal has been filed by M/s. Renuka Manojkumar Thakkar [Proprietor of M/s TVM Communication], Soniwado, 9/9/39, Ambaram, Jadiani Khadki, Patan - 384265 (hereinafter referred to as "the appellant") against the Order-In-Original No.PLN-AC-STX-22/2022-23; dated 29.04.2022 (hereinafter referred as 'impugned order'), passed by the Assistant Commissioner, CGST & C.Ex., Division-Palanpur, Commissionerate-Gandhinagar [hereinafter referred to as "the adjudicating authority"].

- 2. Briefly stated, the facts of the case are that the appellant were holding Service Tax Registration No. ACZPT6385LSD001 for providing taxable services. As per the information received from the Income Tax department, discrepancies were observed in the total income declared in Income Tax Returns/26AS, when compared with Service Tax Returns of the appellant for the period F.Y. 2016-17. In order to verify the said discrepancies as well as to ascertain the fact whether the appellant had discharged their Service Tax liabilities during the period F.Y. 2016-17, letter/ email dated 23.05.2020 was issued to them by the department. The appellant failed to file any reply to the query. It was also observed by the Service Tax authorities that the appellant had not declared actual taxable value in their Service Tax Returns for the relevant period. It was also observed that the nature of services provided by the appellant were covered under the definition of 'Service' as per Section 65B(44) of the Finance Act, 1994, and their services were not covered under the 'Negative List' as per Section 66D of the Finance Act, 1994. Further, their services were not exempted vide the Mega Exemption Notification No.25/2012-S.T., dated 20.06.2012 (as amended). Hence, the services provided by the appellant during the relevant period were considered taxable.
- 3. In the absence of any other available data for cross-verification, the Service Tax liability of the appellant for the F.Y. 2016-17 was determined on the basis of value of difference between 'Sales of Services under Sales/Gross Receipts from Services (Value from ITR)' as provided by the Income Tax department and the 'Taxable Value' shown in the Service Tax Returns for the relevant period as per details below:



(Amount in Rs.)

F.Y.	Taxable Value as per	Taxable Value declared in ST-3	Difference of Value between IT data &	Service Tax Rate	Service Tax payable
	IT data [From ITR]	returns	ST-3 returns	[including EC, SHEC]	
	(1)	(2)	(1) - (2) = (3)	(4)	(5)
2016-17	23,26,735	4,44,948	18,81,787	12.36%	22,59,992

- 4. Accordingly, a Show Cause Notice was issued to the appellant vide F.No.AR-V/RENUKA M. THAKKAR/ ST-3/SCN/2020-21, dated 17.06.2020, wherein it was proposed to demand and recover:
 - (i) Service Tax amount of Rs.22,59,992/- under proviso to Section 73(1) of the Finance Act, 1994 readwith Section 68 of the Finance Act, 1994.
 - (ii) Interest under Section 75 of the Finance Act, 1994, on the above amount of Service Tax.
 - (iii) Penalty under Section 76, 77(2), 77C and 78 of the Finance Act, 1994.
- **5.** The Show Cause Notice was adjudicated vide *the impugned order* wherein *the adjudicating authority* has:
 - (i) Confirmed the demand of Service Tax amount of Rs.1,32,268/- under proviso to Section 73(1) of the Finance Act, 1994 readwith Section 68 of the Finance Act, 1994;
 - (ii) Ordered to pay interest under Section 75 of the Finance Act, 1994 on the above demand of Service Tax.
 - (iii) Imposed a penalty of Rs.1,32,268/- under Section 78 of the Finance Act, 1994.
 - (iv) Imposed a penalty of Rs.10,000/- under Section 77(2) of the Finance Act, 1994.
 - (v) Imposed a penalty of Rs.10,000/- under Section 77(1)(c) of the Finance Act, 1994.
- 6. Being aggrieved with the impugned order, the appellant have filed the present appeal on the following grounds:-
 - ➤ While passing the order the adjudicating authority has through oversight taken the total turnover (supply of service) of Rs. 23,26,735/- as against shown by the proprietor in ITR-5/ Form 26AS for F.Y. 2016-17.



- ➤ While passing the order, instead of reducing the total value of transaction i.e. reimbursement in nature of Rs.9,05,400/-, which have already been included in the total turnover (supply of services) of the proprietor. The officer has ignored the same and considered it as part of total turnover required to be worked out at Rs.14,21,335/- as shown in the working and explanation given during adjudication proceedings. Transaction reimbursement in nature of Rs.9,05,400/- is the same where they have acted as "pure agent" as per Rule 5(2) of Service tax (Determination of value) Rules, 2006.
- ➤ The adjudicating authority has wrongly assumed and alleged willful suppression of facts upon them. They have applied for registration on its own after crossing the threshold limit / enjoying the basic exemption limit and have paid the tax for the period Jan-Mar, 2017 on self assessment. There was no malafide intention or willful suppression of facts. Hence, tax, interest and penalty are not leviable / imposable upon them.
- 7. Personal hearing in the case was held on 10.02.2023. Shri Rajendra Nagar and Shri Anil Gotharwal, Chartered Accountants, as authorized representatives of the appellant, appeared for the hearing. They submitted a compilation of documents and also reiterated the submissions made in appeal.
- 8. In the additional submission dated 13.02.2023, the appellant have submitted a copy of Final Order No. 50509/2022, dated 13.06.2022 passed by the Hon'ble CESTAT, New Delhi, in case of *M/s Seher Vs Commissioner of Service Tax, Delhi-II* and also Taxman's article on "No Service tax on reimbursement of expenses". They also relied on the judgment of Hon'ble Supreme Court of India in the case of *Union of India Vs Intercontinental Consultants & Technocrats (P.) Ltd. [TS-72-SC-2018-ST]* in support of their claim that Service Tax is not leviable on reimbursement expenses occurred by them.
- 9. I have gone through the facts of the case, submissions made in the Appeal Memorandum as well as submissions made at the time of personal hearing, additional submissions and the materials available on the record. The issue before me for decision is as to whether the impugned order confirming the demand of Service Tax amounting to Rs.1,32,268/-, along with interest and penalty, in the facts



and circumstances of the case, is legal and proper *or* otherwise. The demand pertains to the period to F.Y. 2016-17.

- 10. It is observed that the appellant was issued SCN on the basis of the data received from the Income Tax Department and the appellant was called upon to submit documents/required details in respect of the difference found in their income reported in the ST-3 returns as compared to the Income Tax Returns. However, the appellant failed to submit the required details. Therefore, the appellant was issued SCN demanding Service Tax on the differential income by considering the same as income earned from providing taxable services. The adjudicating authority had, after examination of contention of the appellant, confirmed the demand of Service Tax, along with interest and penalty vide the impugned order.
- 11. On going through the Table-A at Para 6 of the impugned order, it is observed that the Service Tax amount alleged to have not been paid/ short paid have been ascertained at Rs.22,59,992/- @ 12.36 %, during the F.Y. 2016-17, on the difference of value of Rs.18,81,787/-. How the tax liability on the appellant was arrived in the SCN is beyond comprehension as by no stretch of imagination, the Service Tax liability of Rs.22,59,992/- could be arrived on the taxable value of Rs.18,81,787/-. Hence, the tax liability of the appellant in the impugned SCN is arrived at arbitrarily. Further, at Para 15 of the impugned order, the Service Tax liability, after allowing the threshold exemption of Rs.10,00,000/-, calculated @12.36 % is determined at Rs.1,32,268/- which also appears to be not correct. This needs to be re-verified and reconciled by the adjudicating authority with the data provided by the appellant.
- 11.1 In this regards, it is pertinent to refer to Instruction dated 26.10.2021 issued by the CBIC, wherein it was directed that:
 - "2. In this regard, the undersigned is directed to inform that CBIC vide instructions dated 1-4-2021 and 23-4-2021 issued vide F.No. 137/472020-ST, has directed the field formations that while analysing ITR-TDS data received from Income Tax, a reconciliation statement has to be sought from the taxpayer for the difference and whether the service income earned by them for the corresponding period is attributable to any of the negative list services specified in Section 66D of the Finance Act, 1994 or exempt from payment of Service Tax, due to any reason. It was further reiterated that demand notices may not be issued indiscriminately based on the difference between the ITR-TDS taxable value and the taxable value in Service Tax Returns.



- 3. It is once again reiterated that instructions of the Board to issue show cause notices based on the difference in ITR-TDS data and service tax returns only after proper verification of facts may be followed diligently. Pr. Chief Commissioner/Chief Commissioner(s) may devise a suitable mechanism to monitor and prevent issue of indiscriminate show cause notices. Needless to mention that in all such cases where the notices have already been issued, adjudicating authorities are expected to pass a judicious order after proper appreciation of facts and submission of the noticee."
- Board has been undertaken while issuance of SCN and the quantification of demand has been made in the SCN arbitrarily. I find that that the demand in the SCN has been raised mechanically without proper verification of the data and in vague manner. Further, the adjudicating authority has considered the submission of the appellant granting them the threshold exemption of Rs.10,00,000/- but has not considered the contention regarding receipts of service income of Rs.9,05,400/-, which are reimbursement in nature and claimed to have already been included in the income of Rs.23,26,735/- for the F.Y. 2016-17. I find that the adjudicating authority has wrongly quantified the demand without reconciliation of the appellant's income data and issued the impugned order perfunctorily on the basis of the data received from the Income Tax department. Therefore, I find that the impugned order has been passed without following the directions issued by the CIBC.
- 12. It is further observed that the appellant have contended before the adjudicating authority that they have total service income of Rs.23,26,735/- for the period F.Y. 2016-17, as per Income Tax Return, which includes the receipts of Rs.9,05,400/-, which are reimbursement in nature, on which there is no Service Tax liability as per Rule 5(2) of Service Tax (Determination of value) Rules, 2006. The appellant have also referred the judgment of the Hon'ble Supreme Court of India in the case of *Union of India Vs Intercontinental Consultants & Technocrats (P.) Ltd. [TS-72-SC-2018-ST]* in support of their claim. I find that the claim of the appellant, they having acted as "pure agent", for the purpose of exemption as per Rule 5(2) of Service Tax (Determination of value) Rules, 2006, has not been examined / considered by the adjudicating authority. The adjudicating authority has also not given any findings on the contentions of the appellant. Hence, the impugned order is a non-speaking order passed in violation of the principles of natural justice. I find that the impugned order is not lawfully sustainable and is liable to be set aside.



- 12.1 I further find that the appellant have submitted a worksheet, containing details of reimbursement of expenses they had received from their customers; alongwith supporting documents viz. invoices/ vouchers claiming that they have acted as "pure agent" for the relevant period. I find that these documents need to be considered and verified by the adjudicating authority to ascertain the claim of the appellant and applicability of Rule 5(2) of Service Tax (Determination of value) Rules, 2006.
- 12.2 It is further observed that the appellant have made various submissions in their appeal memorandum and submitted documents in support of them. In view of the above, I am of the considered view that in the interest of the principles of natural justice, the matter is required to be remanded back for denovo adjudication after affording the appellant the opportunity of submitting documents in support of their contentions and give findings thereon.
- 13. In view of the above, the impugned order is set aside and the matter is remanded back to the adjudicating authority for adjudication afresh, after following principles of natural justice. The appellant is directed to submit their written submission to the adjudicating authority within 15 days of the receipt of this order. The appellant is also directed to appear before the adjudicating authority as and when personal hearing is fixed by the adjudicating authority. Accordingly, the impugned order is set aside and the appeal of the appellant is allowed by way of remand.
- 14. अपीलकर्ता द्वारा दर्ज की गई अपील का निपटारा उपरोक्त तरीके से किया जाता है।
 The appeal filed by the appellant stands disposed of in above terms.

(Akhilesh Kumar) Commissioner (Appeals)

Date: 14.03.2023.

Attested

(Ajay Kưmar Agarwal)

Assistant Commissioner [In-situ] (Appeals)

Central Tax, Ahmedabad.

BY RPAD / SPEED POST

To,
M/s. Renuka Manojkumar Thakkar,
[Proprietor of M/s TVM Communication],
Soniwado, 9/9/39,
Ambaram, Jadiani Khadki,
Patan - 384265, Gujarat

Copy to: -

- 1. The Principal Chief Commissioner, CGST & C.Ex., Ahmedabad Zone.
- 2. The Principal Commissioner, CGST & C.Ex., Commissionerate: Gandhinagar.
- 3. The Assistant Commissioner, CGST & C.Ex., Division-Palanpur, Commissionerate: Gandhinagar.
- 4. The Superintendent (System), CGST, Appeals, Ahmedabad. (for uploading the OIA).
- 5. Guard File.
- 6. P.A. File.

